

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	17 August 2023
<b>Executive Member:</b>	Councillor Jan Jackson - Executive Member (Planning, Transport & Connectivity) Councillor Denise Ward - Executive Member (Climate Emergency & Environmental Services)
<b>Reporting Officer:</b>	Emma Varnam – Assistant Director, Operations & Neighbourhoods
<b>Subject:</b>	<b>CAPITAL PROGRAMME – OPERATIONS AND NEIGHBOURHOODS (PLACE DIRECTORATE)</b>
<b>Report Summary:</b>	This report provides an update on the delivery of Capital Projects in Operations and Neighbourhoods.
<b>Recommendations:</b>	That Strategic Planning and Capital Monitoring Panel recommend to Executive Cabinet to approve: <ul style="list-style-type: none"> <li>(i) Note the progress with regards to the schemes within the Operations and Neighbourhoods Capital Programme as set out in the report.</li> <li>(ii) To note and approve the proposed Highways Maintenance programme for 2023 – 2024 as outlined in <b>Appendix 1</b>, subject to confirmation of the 2023/24 Highways maintenance grant.</li> <li>(iii) Approve the drawdown of funds for Engineers and Operations and Greenspace in respect of the S106 agreements detailed in Section 3 of this report and add to the council’s Capital Programme to allow the detailed design, procurement and installation of the various works.</li> <li>(iv) £0.350m capital funding for UKSPF to be added to the Council’s capital programme. The grant was accepted by Executive Cabinet on 08 February 2023.</li> </ul>
<b>Corporate Plan:</b>	A number of the schemes presented in this report continue to support the objectives of the Corporate Plan.
<b>Policy Implications:</b>	The Operations and Neighbourhoods Capital Programme contributes to the 5 focus themes of the Tameside Carbon Reduction and Environment Strategy 2021 - 2026, specifically: <ul style="list-style-type: none"> <li>• The development of low carbon solutions in a number of schemes driving down energy consumption.</li> <li>• Supporting and facilitating sustainable travel options.</li> </ul>
<b>Financial Implications:</b> <b>(Authorised by the statutory Section 151 Officer)</b>	This report provides an update on the delivery of capital projects within the Place Directorate that fall within Operations and Neighbourhoods. Most of the schemes are funded from external grants, contributions and reserves or capital receipts. The Fleet Replacement scheme is funded from borrowing.  <b>Walking and Cycling, including Mayors Challenge Fund (MCF)</b>

<b>Walking and Cycling Infrastructure</b>	<b>£m</b>
Prior Year Spend	1.886
2023/24 Projection	1.534
Future Year Projection	0
<b>Total</b>	<b>3.420</b>
<b>Funding:</b>	
TFGM Grants	3.420

**Bee Network Crossing Project:** Details of this project are set out in sections 2.15 to 2.18 of this report. The estimated cost of delivering the upgraded crossing at Cavendish Street is £363,000. All scheme costs will be funded from TfGM's Bee Network Crossings project and all works must be completed by March 2024 in order to satisfy the grant funding terms and conditions.

**Section 106 Agreements:** Section 3.3 of this report details five schemes totalling £101,171 which, if approved by Members, will be added to the Engineers Capital Programme.

Section 3.18-3.20 of this report details three schemes totalling £220,426 which, if approved by Members, will be added to the Greenspace Capital Programme.

### **Highways Infrastructure**

Section 4 of the report provides an update on schemes that have been completed and schemes that are due to commence. Additional highways grant funding for 2023/24 is anticipated from GMCA, including additional pot hole funding announced in the March 2023 Budget, but allocations have not yet been confirmed.

### **UK Shared Prosperity Fund**

The Council has recently secured grant funding from the UK Shared Prosperity Fund (UKSPF). The grant was accepted by Executive Cabinet on 08 February 2023. The total grant allocation is being split between Revenue and Capital for Investment and Development and Operations and Greenspace. £0.350 is being allocated for Capital Expenditure in Operations and Greenspace and will need to be added to the Council's capital programme.

### **Fleet Replacement Programme 22/23**

Approval was given for a budget of £826,000 in the Executive Decision Notice in May 2022. Initial approval was based on 20/21 estimated costs of £826,000. Tender prices are now nine months old and no longer valid. Once the tenders have gone out an exercise will be carried out for vehicles and plant identified for replacement in 2023/24.

Expenditure in excess of the scheme budget still requires authorising and funding arrangements to be agreed. £826,000 budget has been re-profiled into 2024/25 financial year.

### **Resources available to fund the Capital Programme**

The Council has limited resources available to fund Capital Expenditure. The current Capital Programme includes £15m of schemes which will need to be funded from Capital Receipts and existing Capital Reserves. Only limited reserves are available and should sufficient capital receipts not be achieved, or be delayed in their achievement, the Council will have to either re-profile its

Capital Programme to realign expenditure with income receipts or consider alternative sources of capital financing such as borrowing, which attracts interest and Minimum Revenue Provision (MRP) that are both costs to the General Fund. The Council will have to consider if the costs of borrowing, at a point in time when they are required, represent value to the Council in delivering its strategic objectives outlined in the Corporate Plan.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

**Legal Implications:**  
**(Authorised by the Borough Solicitor)**

This report provides Members with an overview of the capital projects. These projects are subject to their own due diligence, governance and decision making. Therefore, no decisions are being sought by this report save the maintenance programme and draw down of 106 funding.

**Access to Information:**

The background papers relating to this report can be inspected by contacting Lee Holland, Head of Engineering Services, Engineering, Operations and Neighbourhoods, Place by:



Telephone: 07970 456314



E-mail: [lee.holland@tameside.gov.uk](mailto:lee.holland@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1 This report provides an update on the delivery of the Place Capital Programme managed by Operations & Neighbourhoods.

## 2. CURRENT SCHEMES: HIGHWAY MAINTENANCE PROGRAMME

- 2.1 The footway refurbishment scheme scheduled for Huddersfield Road, Stalybridge has now been completed, following removal of the scaffolding.
- 2.2 The previous report set out details of the proposed Highway Maintenance Programme for 2022 - 2023 Phase 2. The programme presented, at this time, was subject to affordability following the completion of a procurement exercise which is now complete.
- 2.3 An Executive Decision will now be taken to secure approval to award a contract to the successful contractor. Based on the tender submissions, and subject to approval, the programme presented in the previous report is deliverable.
- 2.4 Delivery of the programme is anticipated to start in summer 2023. Exact dates, for each location, will be confirmed once the contractor is formally appointed. These dates will be communicated to residents and businesses adjacent to the schemes, ward councillors and the general public.
- 2.5 Work has started on the development of this year's Highway Maintenance programme 2023 - 2024. The proposed programme can be found at **Appendix 1**.
- 2.6 The estimated cost of delivering this programme is £1.050m which, in principle, is affordable from the anticipated Highway's Maintenance budget for 2023 – 2024.
- 2.7 A tender process, via Star, will commence once the budget is approved. This is anticipated to be in autumn 2023. A further update will be provided in a future report.

## 2.8 CURRENT SCHEMES: WALKING AND CYCLING INFRASTRUCTURE

### **Bee Network - Mayor's Challenge Fund Programme**

- 2.9 The previous report set out plans to secure business case approval for two proposed Bee Network schemes at Rayner Lane, Droylsden / Audenshaw and Stamford Drive, Stalybridge to Granville Street, Ashton-under-Lyne.
- 2.10 The business case will be submitted to TfGM in July 2023 and a funding decision, to allow works to be programmed, is expected by the end of 2023. A separate report will be produced requesting permission to enter into a funding agreement to allow works to be planned.

### **Active Travel Fund 2**

- 2.11 As set out in the previous report, the works to deliver a cycle lane upgrade scheme at Stockport Road, Ashton-under-Lyne, started on site in June 2023.
- 2.12 Works to date are progressing well and remain on track to be completed by December 2023.

### **Active Travel Fund 3**

- 2.13 Work is ongoing to design a compliant and affordable active travel scheme at Crown Point, Denton from within the approved ATF3 budget allocation of £1.950m.
- 2.14 Every effort is being made to prepare a scheme, at the earliest possible opportunity, to demonstrate a commitment to deliver a scheme within the current grant funding deadline of

March 2024.

### **Bee Network Crossings Project**

- 2.15 The previous report provided an update on TfGM's MCF scheme to upgrade an existing zebra crossing on Cavendish Street, Ashton-under-Lyne to a signal controlled pedestrian / cycle crossing.
- 2.16 A separate Executive Decision report has been produced to obtain approval to enter into an MCF grant funding agreement with TfGM.
- 2.17 The estimated cost of delivering the upgraded crossing at Cavendish Street is £0.363m. All scheme costs will be funded from TfGM's Bee Network Crossings project.
- 2.18 All works must be completed by March 2024 in order to satisfy the grant funding terms and conditions. The works will be undertaken by the council's delivery team.

## **3. SECTION 106 AGREEMENTS AND DEVELOPER CONTRIBUTIONS**

- 3.1 This section of the report summarises the new financial receipts for Section 106 agreements and developer contributions:

### **Section 106 Works to be undertaken**

- 3.2 As a condition of planning consents, a financial contribution has been made available, under Section 106 Agreements of the Town and Country Planning Act 1990, for a number of highway, trip mitigation, Public Rights of Way improvements in the vicinity of the developments.
- 3.3 The developments and proposed works are:

**1. Junction of Bentinck Street and Bank Street, Ashton-under-Lyne-** financial contribution of £9,875.

The Section 106 Agreement refers "*To be used towards a scheme to improve cycling and walking facilities on Hill Street and Bank Street*".

The proposed scheme to be developed includes:

- Lining of a contraflow cycle lane on Bentinck Street
- New and enhanced pedestrian crossing facilities
- Installation of regulatory signage.

**2. Junction of Fairfield Road and Edge Lane, Droylsden-** financial contribution of £16,327

The S106 Agreement refers to 'To be used to secure improvements to the junction of Fairfield Road and Edge Lane'.

Proposed schemes to be developed include:

- Improvements to the footway on Fairfield Road on the approach to the junction of Edge Lane
- New and enhanced pedestrian crossing facilities
- Street lighting improvements

**3. Yew Tree Lane, Dukinfield and Matley Lane, Hyde-** financial contribution of £26,341

The S106 Agreement refers to 'Cycling and pedestrian improvements between Yew Tree Lane and Matley Lane.'

Proposed schemes to be developed include:

- Improvements to the footway between Yew Tree Lane and Matley Lane, including surfacing, signage and access control vehicle barriers.

#### **4. Manchester Road, Audenshaw-** financial contribution of £21,611

The S106 Agreement refers, 'Highways Contribution to be utilised for the funding of cycling and pedestrian improvements on Manchester Road'.

Proposed schemes to be developed include:

- Improvements to the footway on Manchester Road on the approach to the junction of the development
- New and enhanced pedestrian crossing facilities
- Street lighting improvements.

#### **5. Land to South of Micklehurst Road, Mossley-** financial contribution of £27,017

The S106 Agreement does not make reference to any specific restriction other than a 'non-specific Highways Contribution'.

Proposed schemes to be developed include:

- Improvements to the Public Right of Ways within the vicinity of the development, including surfacing, signage and access control vehicle barriers.

3.4 The above works are subject to viability and budget constraints. Some revisions of the proposals may be required if works are not viable or are due to be completed as part of other funding streams. Any changes to the above scheme will require the approval of the developer.

3.5 The payment of the S106 monies has been received by the council. Approval is now sought from members to allow the drawdown of funds in order to progress the scheme. Members will be provided with future updates concerning progress and costs.

3.6 This section of the report provides an update on financial receipts for Section 106 agreements and developer contributions previously reported:

#### **Crowhill Road, Ashton-under-Lyne- Financial contribution of £5,633**

3.7 Work has been completed to install 5 street lighting columns at the junction of Loweswater Close and Crowhill Road, to enhance the lighting in the vicinity of the development and help promote journeys by sustainable modes of transport.

#### **Nield Street, Mossley- Financial contribution of £26,036**

3.8 Work is underway to re-profile and resurface the access road to the development on Nield Street and Smith Street and is expected to be completed early August 2023.

3.9 Additional works to upgrade the existing bus stop on Lees Road are currently at the design stage.

#### **Former Robertsons Jam Factory Site- Financial contribution of £412,800**

3.10 An order has been issued to TfGM for the installation of a CCTV Camera at the junction of Audenshaw Road, Manchester Road and Ashton Hill Road to enable traffic monitoring and the implementation of interventions as required.

3.11 An order has been issued to TfGM as a contribution towards the implementation of the latest version of Microprocessor Optimised Vehicle Actuation (MOVA) at the junction of Audenshaw Road, Manchester Road and Ashton Hill Road.

3.12 A scheme to resurface the access ramp and provide signage to the Fairfield Road towpath

access is currently at the design stage.

- 3.13 A scheme to allow the opening up the Western end of Gorseyfields (at the junction of Market Street) for cycle access only, to provide a connection to the canal towpath on Fairfield Road is currently at the design stage.
- 3.14 A zebra crossing scheme, across Williamson Lane, to serve the development and improvements to pedestrian and cycle connectivity between Williamson land and Droylsden Town Centre are currently awaiting a Road Safety Audit.
- 3.15 A traffic calming scheme on Ashton Hill Lane, is awaiting a Road Safety Audit.
- 3.16 Installation of a scheme to provide street lighting enhancements around the vicinity of the development, to promote sustainable modes of transport to the local transport hubs in nearing completion.
- 3.17 The upgrade of existing zebra crossing on Manchester Road to a Toucan crossing is currently at the design stage.

#### **Operations and Greenspace Drawdowns**

- 3.18 Members are requested to approve the drawdown of funds of £100,000 in respect of the S106 agreement for the development at the former Robertsons Jam Factory site in Audenshaw and add to the council's Capital Programme to allow the detailed design and estimates for the delivery of improvements to greenspaces in Audenshaw. These sites will include: Ryecroft Hall; Audenshaw Cemetery; Shepley Wood Park; Snipe Landscape and highway tree planting in Audenshaw. Final details for each project will be confirmed with the Ward Members for Audenshaw.
- 3.19 Members are also requested to approve the drawdown of £32,562 in respect of planning application 13/01045/OUT for Broadway Hyde and add to the Council's Capital Programme to fund a replacement multiplay unit and other improvements to the playground at Dewsnap Lane, Dukinfield.
- 3.20 Members are also requested to approve the drawdown of £12,867 in respect of planning application 17/00774/FUL to be used for path upgrades at Werneth Low as per the details of the Agreement. This is to be added to the Council's Capital Programme.
- 3.21 Members are also requested to approve the drawdown of funds of £174,997 in respect of the S106 agreement for the development at the former Hartshead School site in Ashton under Lyne and add to the council's Capital Programme to allow the detailed design and estimates for the delivery of improvements to greenspaces in Ashton under Lyne as set out in the s106 Agreement:
  - Improvements to the path network around Knott Hill reservoir including resurfacing and new drainage as well as the provision of benches.
  - Improvements to the path network around Hartshead Pike including resurfacing paths and enhancing drainage.

#### **Pedestrian Controlled Crossing at Laurus Ryecroft School, Lumb Lane, Droylsden**

- 3.22 The controlled pedestrian crossing has been commissioned by TfGM's Urban Traffic control, and is now operational.
- 3.23 Traffic Regulation Orders have been sealed and are enforceable.
- 3.24 The scheme is completed on site.

### **Bus Pinch Point Scheme, John Kennedy Road Hattersley – Proposed Waiting Restrictions**

- 3.25 As part of the first tranche of funding for bus pinch points schemes within Greater Manchester, TfGM have approached TMBC to help with areas of the borough that are experiencing delays in their bus services.
- 3.26 The first scheme to be requested by TfGM is for waiting restrictions to be implemented at the turning point on John Kennedy Road, Hattersley.
- 3.27 TfGM have issued a draft development letter to enable funding for Engineering Service to design and advertise for public consultation, a scheme that restricts parking at the turnaround area that buses use to return along John Kennedy Road. Part of the area is currently used for parking by residents, which is not conducive to the free flow of traffic, especially buses.
- 3.28 The funding for the scheme as a whole is in the region of £5,000, with £4,000 being the cost of the development and advertising of the scheme, including officer time. The development agreement only covers the initial £4,000, with a further agreement document from TfGM being necessary for the remaining costs (circa £1,000) to implement the scheme.
- 3.29 As this is only at draft agreement, no formal governance by TMBC has been progressed at this stage. Once funding is in place for the scheme development, a formal Delegated Decision report for the traffic regulation orders will be submitted for approval, subject to further funding from TfGM for the implementation of the scheme.

### **4. CURRENT SCHEMES: HIGHWAY STRUCTURES**

- 4.1 Scour protection works at Phantom Bridge, off Waggon Road, Ashton-under-Lyne were completed in June 2023.
- 4.2 Further scour protection schemes have been prepared for Alma Bridge, Dukinfield, Caroline Bridge, Stalybridge and Broadbent Hollows Culvert, Mossley. A tender for the works has been prepared and is anticipated to be issued in August 2023.
- 4.3 The procurement of a scheme to refurbish the parapets to the Grade II listed Victoria Bridge, Trinity Street, Stalybridge has been delayed. A revised tender return date of late August 2023 is now anticipated.
- 4.4 A feasibility study is to be undertaken of the parapets along Richmond Street, Ashton-under-Lyne, to investigate problems of spalling concrete, corrosion of steel reinforcement and to provide options for refurbishment/reconstruction.

### **5. CURRENT SCHEMES: CREMATORS**

- 5.1 Practical Completion of the cremator replacement scheme continues to be delayed due to a number of minor defects. Practical completion will not be achieved until the outstanding defects are remedied to the satisfaction of the bereavement service. In order to make best use of the bariatric (larger sized) cremator there is a requirement to adapt the catafalque (hatch) and curtains to accommodate larger coffins. This will allow for the smooth transfer of coffins from the chapel to the cremator area. The cost of this is quoted as £0.0434m and will be funded from the scheme contingency.
- 5.2 Condition surveys to the chapel roof and spire continue. The findings will be reported to members in due course.



## 6. CURRENT SCHEMES: VEHICLE REPLACEMENT PROGRAMME

- 6.1 Although the number of vehicles was reduced for 2022/23 the costs were still significantly higher than estimated. Following discussions with the Finance team the number of vehicles and if it would offer better value if they were hired or leased are being reviewed with Service Unit Managers for 2022/23. Once a definitive list of vehicles and plant has been agreed we will go out to tender again as the original tender prices are now nine months old and no longer valid. Suppliers will also be asked for leasing prices so a comparison can be made. Once the tenders have gone out a similar exercise will be carried out for vehicles and plant identified for replacement in 2023/24.

## 7. CURRENT SCHEMES: UK SHARED PROSPERITY FUNDING

- 7.1 The Council has been awarded UK Shared Prosperity Funding for projects in Tameside. £350,041 has been granted for improvements to Greenspace including more inclusive play equipment; greenspace infrastructure improvements and funding for litter bins and litter pickers. Officers have recommended various projects across Greenspace to the UKSPF Board and the Executive Member for UKSPF – all the projects were approved. Officers are requesting that the £350,041 UKSPF funding is included in the Capital Programme. Officers will then provide updates to future meetings.

## 8. CURRENT SCHEMES: PROJECT MILESTONE FORMS

- 8.1 Milestone forms for projects with a value of £0.500m or greater are in Appendix 2 and include the following:
- MCF, Walking, Cycling & Other
  - Bridges, Structures & Inspections
  - Cemeteries and Crematoria
  - Children's Playgrounds
  - Street lighting LED
  - Vehicle Replacement Programme 2023 – 2024

## 9. RISK MANAGEMENT

- 9.1 The table below provides a summary of the high level risks associated with the delivery of the Operation and Neighbourhoods Capital Programme.

RISKS	MITIGATING ACTIONS
1. Failure to secure construction funding through the Bee Network Business Case process.	<p>i. Ensure all walking and cycling schemes are designed to be compliant with Bee Network design standards and in partnership with TfGM.</p> <p>ii. Ensure that a robust public consultation programme is in place, for all proposed schemes, to ensure that schemes are designed to meet the needs of existing and potential users.</p>
2. Inclement weather delaying the delivery of schemes.	<p>iii. Realistic construction programmes to be agreed with partners.</p> <p>iv. Anticipated delays in delivery will be communicated to stakeholders.</p> <p>v. Approval will be sought to roll funding forward if required.</p>

<p>3. Inflation and supply chain pressures pose a potential risk to construction costs and availability / delivery timescales for materials.</p>	<p>vi. Procurement processes to commence earlier in development programmes. vii. Market monitoring to support the development of realistic cost plans and delivery programmes.</p>
<p>4. Failure to deliver grant funded schemes within the required timescales.</p>	<p>viii. Regular and formal communication to continue with grant funding bodies. ix. Delivery programmes reviewed with funders on a monthly basis to ensure early warning risks, relating to funding timescales, are flagged and action taken. x. Use of the council's in-house delivery team to resource priority schemes.</p>
<p>5. Lack of resources (personnel) to design, develop and deliver schemes in line with grant funding timescales.</p>	<p>xi. Regular review of available resources. xii. Recruitment to vacant posts. xiii. Procurement of external services to support in-house resources via STAR.</p>

## 10. RECOMMENDATIONS

10.1 As set out at the front of this report.